

## Message Text

CONFIDENTIAL

PAGE 01 KHARTO 02339 160959Z

ACTION AF-10

INFO OCT-01 ISO-00 PM-04 MC-02 ACDA-07 OMB-01 TRSE-00

IGA-02 AID-05 EB-07 INR-07 INRE-00 SSO-00 NSC-05

SP-02 SS-15 DODE-00 NSCE-00 /068 W

-----086860 161004Z /13/43

O 141139Z JUL 77

FM AMEMBASSY KHARTOUM

TO SECSTATE WASHDC IMMEDIATE 4857

C O N F I D E N T I A L KHARTOUM 2339

C O R R E C T E D C O P Y FOR TEXT //PARA FOUR//

E.O. 11652: GDS

TAGS: MASS, SU, PDEV, EFIN, EAID

SUBJECT: SALE OF DEFENSE EQUIPMENT TO SUDAN

REF: A) STATE 160093, B) STATE 162412

1. AS SUGGESTED REF B, PLAN TO CONVEY DECISION  
TRANSMITTED IN REF A TO PRESIDENT NIMEIRI ON OCCASION OF  
PRESENTATION MY CREDENTIALS. I WILL STAY STRICTLY  
WITHIN MY INSTRUCTIONS BUT, AS SUGGESTED PARA 1, REF B,  
I WILL TAKE HIGH GROUND AND SEEK MOST POSITIVE  
SUDANESE CONSTRUCTION ON OUR DECISION IN PRINCIPLE.

2. CONCEPT OF "MOMENTUM-SUSTAINING ACTIONS" IS  
AN APPEALING ONE. QUESTION ARISES, HOWEVER, AS TO  
WHETHER SOME OF THE ACTIONS SUGGESTED ARE WITHIN  
OUR CAPABILITIES OR, EQUALLY IMPORTANTLY, WHETHER  
SUDANESE WILL VIEW THEM AS EARNESTS OF A GENUINE  
ATTEMPT TO STRENGTHEN RELATIONS.

A. RE-ESTABLISHMENT OF DAO. THIS IS, OF COURSE,  
ALREADY IN TRAIN. WE BELIEVE THAT SUDANESE HAVE AGREED  
TO ASSIGNMENT OF DAO HERE IN CONTEXT OF WHAT THEY  
HOPE WILL BECOME AN ENHANCED AND ONGOING US-SUDAN MILITARY  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 KHARTO 02339 160959Z

SUPPLY RELATIONSHIP.

B. INCREASING IMET PROGRAM. WE STRONGLY SUPPORT  
SUBSTANTIAL INCREASE OF THIS PROGRAM AND HOPE REQUIRED  
ADDITIONAL FUNDS CAN QUICKLY BE MADE AVAILABLE. (SEE  
EMBTTEL 2218).

C. COMMERCIAL ARMS TRANSFERS. APPROVAL OF PENDING  
MUNITIONS CONTROL CASES WOULD ALSO BE MOST HELPFUL.

COULD WE HAVE, BY TELEGRAM, A RUNDOWN OF PRESENT AND PROSPECTIVE CASES UNDER CONSIDERATION BY MC?

D. EXPEDITING AID PROGRAMS. THIS, I THINK, IS FOOL'S GOLD. GIVEN RESTRAINTS IMPOSED BY US LEGISLATION AND AID'S OWN INTERNAL PROCEDURES, I CANNOT SEE DIRT FLYING ON ANY SIGNIFICANT AID PROJECT IN SUDAN BEFORE SUMMER OF 1978 AT EARLIEST. MOREOVER, AID PROGRAM HERE, AS PRESENTLY CONCEIVED, WILL AT MOST FILL IN A FEW NOOKS AND CRANNIES IN A SUDAN DEVELOPMENT PROGRAM ALREADY RECEIVING SUBSTANTIAL ASSISTANCE FROM A HOST OF OTHER FOREIGN DONORS. IF DEPARTMENT BELIEVES FOREGOING IS UNDULY PESSIMISTIC, WOULD APPRECIATE MORE SPECIFIC INDICATION OF WHAT "EXPEDITING AID PROGRAMS" MIGHT MEAN IN PRACTICE.

3. A MAJOR PROBLEM FOR THE SUDANESE FOR AN EXTENDED PERIOD TO COME WILL BE FINDING THE MONEY TO PAY THEIR CURRENT BILLS UNTIL THE FOREIGN EARNINGS HOPEFULLY TO BE PRODUCED BY PROJECTED INCREASED EXPORTS BEGIN TO COME IN. SUDAN WILL HAVE GROWTH-INDUCED BALANCE OF PAYMENTS PROBLEMS FOR MANY YEARS. SOONER RATHER THAN LATER, SUDAN'S WEALTHY ARAB BRETHREN ARE GOING TO HAVE TO SHOULDER THIS SHORT-TERM PROBLEM IF THEY WISH TO PROTECT THEIR LONG-TERM INVESTMENTS. IN THIS PROCESS, HOWEVER, I THINK WE SHOULD BE GIVING THOUGHT TO "MOMENTUM-SUSTAINING ACTIONS" WHICH GIVE TANGIBLE, IF CONFIDENTIAL

CONFIDENTIAL

PAGE 03 KHARTO 02339 160959Z

LIMITED, RELIEF TO SUDAN'S BALANCE OF PAYMENTS. WE SHOULD PERHAPS BE MORE IMAGINATIVE IN FINDING WAYS TO USE PL 480 AS A MEANS OF COVERING PART OF THE COSTS OF SUDAN'S INCREASING IMPORTS. WE MIGHT ALSO LOOK INTO THE PROSPECTS OF USING OUR INFLUENCE WITH BOTH THE SUDANESE AND THE IMF TO MAKE MORE SYSTEMATIC BALANCE OF PAYMENTS ASSISTANCE AVAILABLE ON A BASIS WHICH TAKES INTO SOME ACCOUNT SUDANESE POTENTIAL AND POLITICAL REALITIES AS WELL AS ESTABLISHED CRITERIA OF MONETARY PRACTICE.

4. FINALLY, WHILE WE DO NOT WISH TO EXAGGERATE THE VALUE OF WORDS AND SYMBOLS OVER DEEDS, THERE IS SOMETHING TO BE SAID FOR MORE FREQUENT PUBLIC INDICATION THAT THE USG SUPPORTS THE DEVELOPMENT OBJECTIVES OF THE SUDANGOV AND THAT WE ENVISAGE A MODERNIZING AND PROSPEROUS SUDAN MAKING A SUBSTANTIAL CONTRIBUTION TO STABILITY IN AFRICA AND THE MIDDLE EAST. HIGH-LEVEL VISITS, OCCASIONAL SPEECHES BY US LEADERS AND THE RESULTING INCREASED ATTENTION GIVEN BY US MEDIA COULD PLAY A PART IN THIS PROCESS.

BERGUS

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** SALES, POLICIES, MILITARY EQUIPMENT, MILITARY ASSISTANCE PROGRAMS, MILITARY SALES  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 14-Jul-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977KHARTO02339  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D770270-1102, D770250-1038  
**Format:** TEL  
**From:** KHARTOUM  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t19770758/aaaabyfx.tel  
**Line Count:** 115  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** aa24d76b-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION AF  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 77 STATE 160093, 77 STATE 162412  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 11-Feb-2005 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 1864245  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** SALE OF DEFENSE EQUIPMENT TO SUDAN  
**TAGS:** MASS, PDEV, EFIN, EAID, SU, US  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/aa24d76b-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009